
1993

Annual Assembly

Saskatchewan

OF

Métis Society

TRIPARTITE AND BILATERAL AGREEMENT

SECTION FIVE:

BILATERAL PROCESS AGREEMENT

Between

THE GOVERNMENT OF SASKATCHEWAN
as Represented by the Premier of Saskatchewan
on behalf of the Government of Saskatchewan
("Saskatchewan")

and

THE METIS SOCIETY OF SASKATCHEWAN INC.
as represented by the President
on behalf of the Metis Society of Saskatchewan Inc.
(the "Society")

WHEREAS the Parties to this Bilateral Process Agreement wish to foster and maintain a constructive relationship;

WHEREAS the parties wish to address matters which are not appropriately addressed through the Tripartite Process Framework Agreement with Canada, Saskatchewan and the Society;

WHEREAS the parties wish to use a bilateral process to clarify federal jurisdiction for Metis people;

AND WHEREAS the Parties agree this Agreement is without prejudice to their respective positions on any future constitutional or other matters pertaining to Metis people;

NOW THEREFORE the parties agree to formally enter into a process which will enable them to jointly address policy and planning issues of mutual concern through the structures and terms of references set out below:

STRUCTURE:

The structure of the bilateral process shall be comprised of a leaders' forum and a tier one and tier two committee structure.

1) Leaders Forum:

Composition and Frequency of Meetings: The Premier of Saskatchewan and the President of the Metis Society of Saskatchewan shall meet regularly.

2) Tier One Committee Structure

Composition and Frequency of Meetings: A Cabinet Committee and the Metis Society of Saskatchewan Executive shall meet quarterly.

The Cabinet Tier One Committee shall be composed of the following:

- Premier (ex officio)
- Minister responsible for Indian and Metis Affairs (co-chair)
- Provincial Secretary (responsible for federal/provincial relations)
- Minister or Associate Minister of Finance
- Minister of Economic Development
- Other Ministers as required

The Metis Society Tier One Committee shall be composed of the following:

- President (ex officio)
- Treasurer
- Secretary
- Twelve Area Directors
- Metis Senator
- Metis Women of Saskatchewan Representative
- Metis Youth Representative

Terms of Reference-Tier One Committee:

The bilateral process shall provide a forum for the parties to:

- (a) consult on relationship and process issues;
- (b) develop joint strategies to clarify federal jurisdiction for Metis people and to maximize federal responsibility and funding;
- (c) address policy and sector program issues including those that could not be resolved at the tripartite level;

(d) provide direction to the Tier Two Committee.

Commitments on financial matters will not be decided upon in this forum but referred to the normal decision making processes of government.

3) Tier Two Committee Structure:

Composition and Frequency of Meetings: The leaders' meetings and the Tier One Committee will be supported by a standing technical committee, the Tier Two Committee, which will meet as required.

The Provincial Tier Two Committee will be composed of the following:

- Deputy or Associate Deputy Minister to the Premier
- Deputy Minister, Indian and Metis Affairs
- Secretary (co-chair)
- Deputy Minister, Provincial Secretary
- Deputy Minister, Justice
- Deputy Minister, Finance
- Deputy Minister, Economic Development
- (Other Deputies will attend on an ad hoc basis)

The Metis Society Tier Two Committee will be composed of officials and technical staff of the Metis Society and Metis institutions including:

- Metis Society of Saskatchewan (Executive Offices)
- Gabriel Dumont Institute
- Saskatchewan Economic Development Corporation
- Provincial Metis Housing Corporation
- Metis Women of Saskatchewan
- Metis Pathways Secretariat
- Others to be determined by the Metis Society of Saskatchewan

The Provincial and the Metis Society Tier Two Committees may establish working groups and ad hoc committees of technicians as required.

Terms of Reference-Tier Two Committee:

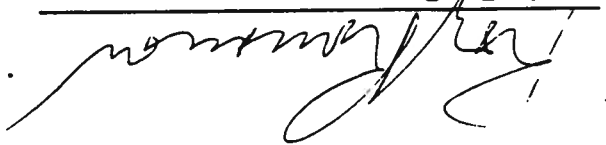
The Tier Two Committee is designed to provide a forum for Provincial and Metis Society officials to:

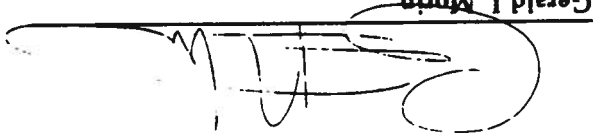
- (a) consult with one another on technical policy and program matters of mutual concern.
- (b) provide technical and professional advice to the Tier One Committee; and
- (c) to resolve program and policy issues raised at the Tier One Committee meetings.

4. Link to Tripartite Process:

Where the parties concur, policy or technical matters arising from the Tier I and Tier II committees may be referred to the Tripartite process for attention.

IN WITNESS WHEREOF the Parties, in good faith and with a commitment to successful resolution of all items in this Bilateral Agreement, set their hands on the 24th day of June, 1993.


 Premier Roy Romanow
 on behalf of the Government of Saskatchewan


 Gerald J. Morin
 President of the Metis Society of Saskatchewan Inc.

TRIPARTITE PROCESS FRAMEWORK AGREEMENT

Between

THE GOVERNMENT OF CANADA
as Represented by the Federal Interlocutor for Metis and
Non-Status Indians on behalf of the Government of Canada
(hereinafter referred to as "Canada")

and

THE GOVERNMENT OF SASKATCHEWAN
as Represented by the Minister responsible for
Indian and Metis Affairs Secretary
on behalf of the Government of Saskatchewan
(hereinafter referred to as "Saskatchewan")

and

THE METIS SOCIETY OF SASKATCHEWAN INC.
as Represented by the President on behalf of
The Metis Society of Saskatchewan Inc.
(hereinafter referred to as "The Society")

WHEREAS the Parties agree this Framework Agreement is without
prejudice to their respective positions on any future constitutional matters
pertaining to Metis;

AND WHEREAS the Parties to this Framework Agreement are prepared to
participate in negotiations the purpose of which are to conclude
arrangements respecting Metis control and management over services and
programs that affect them;

AND WHEREAS the Parties agree that the nature and content of such
arrangements shall be negotiated in this Framework Agreement;

NOW THEREFORE the Parties agree to enter into discussions and
negotiations the object of which shall be to develop feasible arrangements
for the practice of Metis management and control of programs and services
in the Province of Saskatchewan and such discussions and negotiations
shall be carried out based on the principles and within the guidelines set
out below:

A. MISSION STATEMENT

The Parties agree the purpose of this Framework Agreement is to enable
the Metis of Saskatchewan to:

1. Exercise a greater degree of control over institutions, structures and
programs that affect them;
2. Maintain their historical and cultural identity as a basis upon which
to build and encourage Metis self-reliance;
3. Develop administrative and management structures and programs -
which will guarantee Metis a greater degree of political, economic and
social equity;

4. Develop and deliver effective economic, social, health and cultural support services; and
5. Identify available and required financial and other resources which may be utilized to support Metis controlled institutions, structures and programs.

B. PROCESS PRINCIPLES

- The Parties agree this Framework Agreement will be based upon the following purposes and principles:
1. A Tripartite Negotiating Committee will be established and will be comprised of representatives of the Parties to this Framework Agreement. Its purpose will be to manage and oversee discussions and negotiations respecting Metis arrangements;
 2. The responsibility to bring forward proposals and models for Metis institutions, structures and programs shall rest with The Society;
 3. Existing Metis institutions, structures and programs may be expanded and/or incorporated into negotiated tripartite arrangements;
 4. Negotiated arrangements for Metis control and management of programs and services must recognize, accommodate and respect the existing rights and interests of other Aboriginal peoples and the public at large;
 5. Negotiated arrangements shall not be interpreted so as to abrogate or derogate from any rights referred to in the Constitution or any other provisions pertaining to Metis;
 6. Arrangements negotiated under this Framework Agreement shall be subject to the ratification and approval process of the respective governing bodies of the Parties;
 7. Canada and Saskatchewan will cost-share the negotiations under this Framework Agreement within the limits of available funds;
 8. Nothing in this Framework Agreement shall prevent the Parties from implementing specific program and service initiatives prior to the conclusion of tripartite arrangements. Wherever feasible such initiatives shall be integrated into arrangements negotiated under this Framework;
 9. Tripartite arrangements will make provision for the resources necessary for effective implementation of Metis controlled institutions, structures and programs included in such arrangements;
 10. Where tripartite arrangements are ratified by Canada, Saskatchewan and The Society, any modifications or amendments to such arrangements shall require the mutual consent of the Parties;
 11. The agenda for tripartite discussions and negotiations shall be prioritized by the Parties and developed into an annual workplan for the Tripartite Negotiating Committee; and
 12. Tripartite discussions and negotiations shall include the agenda set out below but shall not be limited to it.

C. TRIPARTITE AGENDA

1. The Parties agree the agenda for this Framework Agreement shall include:

- (a) Metis self-management structures,
- (b) Economic development and housing,
- (c) Land and resources,
- (d) Metis data base, enumeration and registry system,
- (e) Education, training and employment,
- (f) Social services and justice issues,
- (g) Health services, and
- (h) Other items as identified and agreed upon by the Parties.

2. Subsequent agenda items shall include:

- (a) Cultural initiatives,
- (b) Urban issues,
- (c) Employment equity within government,
- (d) Legislative and regulatory processes necessary for recognizing and implementing Metis management and control of programs and services, and
- (e) Other items identified and agreed upon by the Parties.

3. The Tripartite Negotiating Committee shall undertake and conclude discussion and negotiation of the agenda based on:

- (a) the feasibility of co-management agreements as transitional arrangements,
- (b) the need to establish procedures and negotiating resources for implementing arrangements,
- (c) the need to establish timeframes for implementing negotiated arrangements, and
- (d) any other requirements or procedures which may be identified.

D. AUTHORITIES

Final authority and decision-making within this Framework Agreement is vested as follows:

Government of Canada
The Federal Interlocutor for Metis and Non-Status Indians with the final authority resting with Cabinet and the Parliament of Canada.

Government of Saskatchewan

Minister responsible for Indian and Metis Affairs Secretary with the final authority resting with Cabinet and the Saskatchewan Legislature.

The Metis Society of Saskatchewan Inc.

The President of The Society with the final authority resting with the Provincial Metis Council and the General Assembly.

E. AGENCIES RESPONSIBLE FOR THE NEGOTIATION PROCESS

Canada: Aboriginal Affairs of the Federal-Provincial Relations Office

Saskatchewan: Indian and Metis Affairs Secretariat

The Society: MSS Technical Negotiating Committee

F. RESOLUTION PROCESS

The Parties shall endeavour to conclude issues arising during negotiations within the Tripartite Negotiating Committee. Where issues cannot be resolved at this level, as a last resort, they will be referred for consideration, further direction and/or resolution by the responsible Ministers for Canada and Saskatchewan and the President of The Society. It is further understood that the Ministers for Canada and Saskatchewan and the President of The Society may meet from time to time to deal with issues arising from the negotiations and may give direction to the Tripartite Negotiating Committee.

G. BILATERAL AGREEMENTS

Nothing in this Framework Agreement shall be construed so as to prevent The Society from seeking to negotiate and conclude bilateral agreements with either government. Such agreements shall not limit, interfere or prejudice the negotiations established by this Framework Agreement.

H. TERMS OF REFERENCE OF THE NEGOTIATING COMMITTEE

Each party will assume responsibility on a rotating basis for hosting, chairing, preparing an agenda and recording discussions and negotiations. Duties and responsibilities of the Tripartite Negotiating Committee shall be to:

1. Ensure necessary background documentation is prepared and available to facilitate discussions and negotiations;

2. Review and recommend details of proposed tripartite arrangements established by The Society;

3. Establish and manage subcommittees as deemed necessary;

4. Call on subcommittees and external experts, to provide technical information and advice;

5. Ensure the respective Authorities to this Framework Agreement are regularly informed about the progress of the discussions and negotiations;

6. Follow the directions of the final Authorities of the respective Parties to this Framework Agreement; and

7. Identify designates to the subcommittees as required.

I. SUBCOMMITTEES

1. The Tripartite Negotiating Committee may establish subcommittees as it deems necessary to develop the details of any of the agreed upon agenda items.

2. Subcommittees shall be made up of designated officials who have the necessary technical expertise to effectively contribute to the work of the respective subcommittees.

3. Subcommittees shall be responsible to and shall report to the Tripartite Negotiating Committee as required.

J. DURATION

1. The Parties agree the objective is to conclude the negotiations within five years of signing this Framework Agreement.

2. At the end of the five year period, the Parties may agree to extend the duration of this Framework Agreement.

K. IMPLEMENTATION

1. When negotiation of a particular agenda item is completed, every effort will be made to implement the arrangement as soon as feasible.
2. Unresolved agenda items shall be dealt with as outlined in the Resolution Process.

IN WITNESS WHEREOF the Parties, in good faith and with a commitment to successful resolution of all items in this Framework Agreement, set their hands on the 18th day of February, 1992.

The Right Honourable Charles Joseph Clark, P.C., M.P.
Federal Interlocutor for Métis and Non-Status Indians
on behalf of the Government of Canada

Honourable Robert W. Mitchell, Q.C.

Minister responsible for
Indian and Métis Affairs Secretary
on behalf of the Government of Saskatchewan

Gerald J. Morris, President of

The Métis Society of Saskatchewan Inc.

Tripartite Agreement Update

Tripartite Agreement Update

Background

In February, 1993, the Tripartite Agreement was signed by Gerald Morin (MSS), Joe Clark (Government of Canada), and Robert Mitchell (Government of Saskatchewan). At the signing ceremony, each of these three individuals spoke about the potential of the Tripartite discussions and negotiations. A key objective is to protect the unique identity of our people. At the same time, there is an urgent need to improve opportunities for Metis individuals and communities throughout the province. For a number of years now, we have made it clear to both the provincial and federal governments, as well as to the Canadian public generally, that the Metis Nation is strong and growing. We have a rich and proud heritage to draw upon in building for the future. We are ready to exercise our right to self-determination. During its five year lifespan, the activities carried out in connection with the Tripartite Agreement should enable us to move significantly closer towards achieving this goal.

Our people have many needs that must be met if we and our children are to prosper. Too many of us live in poverty with all of the related and familiar problems -- high unemployment, inadequate housing, poor health, and so on. Much of the Tripartite related work recognizes that most federal and provincial government programs and services have failed to improve our standard of living. In some cases, they have actually made conditions worse. Difficulties created by the existing justice system, for example, are all too apparent. These problems are rooted in a common situation -- the lack of input and control by the Metis in the decisions that affect our everyday lives.

Among other purposes, the Tripartite discussions and negotiations are directed at the transfer to the Metis of control over programs and services. In accomplishing this, it will also become necessary to strengthen, and in some areas, develop Metis institutions which will design, administer, deliver, and evaluate the programs and services. Basically, this means that sufficient funds and qualified people will be needed to set up and operate these structures.

Tripartite Process

The method for reaching the desired goals is fairly straightforward. (The diagram at the end of this paper gives an overview of the process and participants.) A Negotiating Committee, with representatives from the three parties to the Agreement, is responsible for managing the work involved. The Metis participants are expected to "drive" the process. In other words, they bring forward the issues identified as priorities within Metis communities. The Committee sets agendas and timetables, oversees the development of research, and, most importantly, negotiates specific agreements within the Tripartite mandate.

To complete the background preparation leading up to the negotiation stage, the Committee has the authority to establish Subcommittees as needed. The following seven Subcommittees have now been formed. Each includes representatives from the MSS and the federal and provincial governments:

1. Metis data base, enumeration, and registry
2. Land and resources
3. Housing
4. Economic development
5. Education, training and employment
6. Health and social services
7. Justice

These Subcommittees meet regularly. Representatives focus on completing an annual workplan. Essentially, the main purpose of each Subcommittee is to develop recommendations for the Negotiating Committee regarding the transfer of specific programs and services to the MSS. As many of the areas being discussed are very complex, it is expected that there will be disagreements among the representatives of some Subcommittees. When necessary, these disputes can be brought to the Negotiating Committee. In carrying out its workplan, a Subcommittee may:

- review existing policy and program models,
- design research concerning alternative or new models.

Tripartite Activities: Year One

As of mid-November, most of the Subcommittees had met 5 times. The Negotiating Committee has met more frequently, partly because of the work involved in setting up the process. The representatives involved have formed good working relationships. For many of the issues under consideration, there appears to be a willingness to move towards Metis goals, although perhaps not quickly enough in some cases.

Each Subcommittee has now either completed or is close to completing the final draft of its workplan. Priority issues have been identified, many of which are intended to contribute to the development of effective Metis self-government institutions.

Highlights include:

- Preparations for the enumeration and registry are being finalized. The enumeration will basically count Metis people while also giving a kind of summary about who we are. In planning for a future in which we are a fully self-governing Nation, it is very important to know the number of Metis in Saskatchewan, where we live in the province, as well as some basic background information (for example, age, level of education, and so on.) After an enumeration has taken place, it will be necessary to keep the results up to date. At the same time, we must have a system in place to make sure that our people receive the programs and services to which they are entitled. For these and other reasons a registry will be established.

The Metis data base, enumeration and registry Subcommittee workplan activities during the first year have included ongoing discussions, meetings and workshops with the Metis National Council, Statistics Canada, and the Saskatchewan Bureau of Statistics. The Metis National Council has contracted the Coopers and Lybrand Consulting Group to prepare cost estimates for gathering the data in connection with the initial Metis registry.

Statistics Canada has prepared cost estimates for different methods which may be used to carry out an enumeration, including:

1. an independent enumeration of all households in the Metis homeland,
2. inclusion of a Metis specific questionnaire within the 1996 Census questionnaire package,
3. use of the 1996 Census to create a list of Metis people,
4. application of a "snowball" method with existing information from Metis organizations as a starting point,
5. a mass mailout by Canada Post.

The recommended approach is the "snowball" method which facilitates a Metis-driven process involving a door-to-door enumeration in areas with high concentrations of Metis as well as bulk mail-outs in other regions. During the next six months, the Subcommittee will begin developing proposals for implementing this method.

Obtaining a land and resource base is crucial for the long-term economic well-being of our people. The Tripartite Agreement concentrates on land and resources that Metis would use for cultural or economic development purposes. In this regard, the question of how to bring about land transfers, for example, is being studied by the Subcommittee representatives. At the same time, the Subcommittee is examining the possible benefits of partnership and co-management arrangements. These are viewed as interim steps which would provide Metis people with greater control over specific lands and types of resources until more comprehensive settlements can be reached.

Housing is another critical area for discussions and negotiations. Cutbacks to existing housing programs will have a serious impact on many Metis in the province. The Housing Subcommittee is certainly aware of these problems. It will identify Metis housing needs and provide, before April, 1994, specific recommendations for increasing Metis involvement and control in housing matters.

Employment and other types of economic opportunities are obviously very important to everyone. Many of our people, young and old alike, suffer major economic disadvantages. In response, the Economic Development Subcommittee will consider how to put the Metis Economic Development Strategy into effect. Meanwhile, the Education, Training and Employment Subcommittee is looking at programs and services which will better prepare Metis people for employment opportunities. Representatives from the Gabriel Dumont Institute, the Metis Pathways Secretariat and the newly formed Dumont Technical Institute are actively involved in developing proposals for positive changes to the current situation.

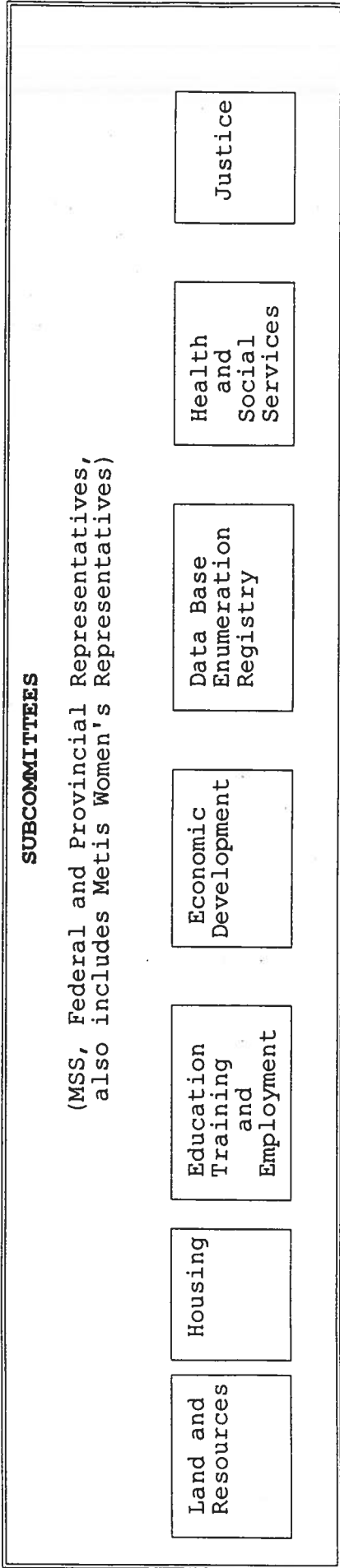
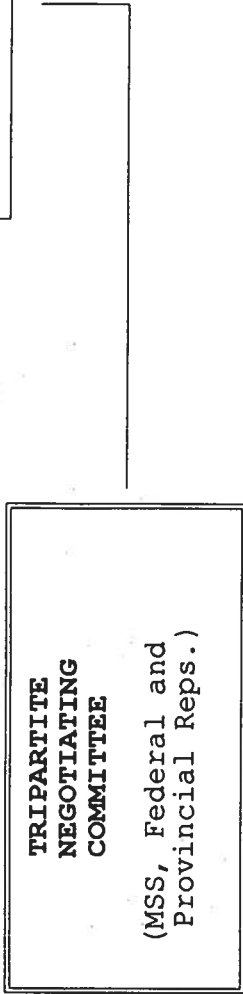
The Health and Social Services Subcommittee is working on a wide range of issues. The provincial government's health care reform process has created both problems and opportunities for many communities throughout Saskatchewan. The Subcommittee is examining the likely effects of this process on Metis objectives in the health area. At the same time, Metis health needs are being assessed. The aim is to design programs and services best suited to meeting those needs and improving the health of our people.

In the social services area, the Subcommittee is considering current policies and funding arrangements for programs and services. The recently established Metis Family and Community Justice Services affiliate has begun a number of exciting initiatives, particularly in Metis controlled child and family services. In its first year workplan, the Tripartite Subcommittee intends to support and further these activities.

Similarly, the Justice Subcommittee is working on the development of Metis programs and services needed for the transition to self-government. As a starting point, emphasis is being placed on community level approaches intended to assist young Metis in conflict with the law.

**METIS SOCIETY OF SASKATCHEWAN
TRIPARTITE PROCESS**

FINAL AUTHORITIES
 - President, MSS
 - Min., Gov't Canada
 - Min., Gov't Sask.



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RELATED ACTIVITIES (MSS - Internal)

- meetings among MSS Subcommittee members
- meetings within affiliates to discuss issues which have Tripartite implications
- MSS Executive Directors Meetings (May have Tripartite issues on the agenda)
- Bilateral process with the provincial government

Conclusion

After less than a year in operation, the Tripartite process is well underway. Although not without difficulties, the activities leading from the Agreement are building towards a coordinated system of self-government institutions. At the conclusion of the Tripartite's five year mandate, the MSS should be fully prepared for a more comprehensive transfer of control over programs and services. We also expect, through the Tripartite process and other initiatives, to negotiate the funding arrangements required to manage these self-government structures.

PRESIDENT'S REPORT

PRESIDENTS REPORT
DECEMBER 3, 1993

The past year, since our last General Assembly in October 1992 has witnessed a lot of activity. The most significant event since we last met was the Referendum on the Charlottetown Accord, dealing with amendments to the Constitution of Canada, and also containing the Metis Nation Accord. Although a slight majority of Canadians voted against the Accord as a whole, the majority of those indicated that they supported the Aboriginal amendment provisions. This support has continued to evidence itself at the national level through the provincial Native Affairs Ministers and the Annual Premiers Conference held in the Maritimes in August of this year.

The Premiers are still supportive of the inherent right of self-government and are now waiting for the response of the new federal government as to where they stand on this issue. This is also encouraging as the Liberal Party during the campaign stated that they supported the inherent right of self-government. In this connection, some serious work is now taking place with respect to developing a national framework on self-government. A follow-up meeting of provincial Native Affairs Ministers is scheduled to take place in February 1994.

At the August Premiers Meeting, I also raised the possibility of proceeding with the Metis Nation Accord. All of the provinces and the NWT expressed support, except for Ontario which would like to see an enumeration take place first. Premier Romanow at that time offered to host a meeting on the Metis Nation Accord. Some progress is being made towards the holding of this meeting.

As I am addressing national issues, I should also indicate that I have been selected by the Metis National Council Executive to fill the position of President. The Presidency is a position held by one of the Provincial Presidents of the MNC provincial/territorial affiliates. The past MNC President, MMF President Yvon Dumont resigned in March 1993 as he has been appointed the Lieutenant Governor of Manitoba.

With respect to Local activities, I have attended as many Local and Area meetings and activities as possible. From the ones I was able to attend, a lot of interesting things are happening and there is definitely a desire to see our proposed restructuring and self-government initiatives proceed. In fact, the community of Pinelhouse would like to see Metis self-government become a reality for them, rather than having both a Local and a municipal government.

In this connection, even though the inherent right of self-government did not become part of the Canadian Constitution due to the outcome of the October 1992 Referendum, our Organization has decided to press ahead with self-government initiatives. In late 1992 the Provincial Metis Council established a Self-government/Restructuring Committee of which I am a member. Our major task was to consult our members and affiliates as to the direction we should proceed with respect to self-government and restructuring.

Part of the process of the consultations included a provincial workshop in March 1993, a series of Area workshops, a Local Presidents Forum at Batoche in July 1993, and consultations with the Metis Senate, Provincial Metis Council and the Provincial Metis Women. The result of this intensive series of consultations is the draft MSS Constitution which you have now had a chance to examine and debate.

As part of this process, we have also had a series of regular meetings of the Executive Directors of the MSS and Affiliates. This is important as the Affiliates are our basic units of self-government programs and services. We have also discussed the idea of streamlining the financial and legal institutions that we are currently using.

In terms of the interaction with governments, we have entered into two formalized processes. The first one is the Tripartite Framework Agreement which was entered into between the MSS, Canada and Saskatchewan in February 1993. This is a five year process, which can be renewed. This enables the MSS to negotiate certain self-government arrangements with respect to programs and services with both the federal and provincial governments.

The second is the Bilateral Process Framework Agreement which was signed in June 1993. This agreement is between the provincial government and the MSS. This one, unlike the tripartite process, includes a formalized relationship at the political as well as administrative level. Meetings with the Premier and Cabinet Ministers will take place on a regular basis.

We have also been very active with respect to the work of the Royal Commission on Aboriginal Peoples. We appeared before the Commission on four separate occasions, as well as presented them with a comprehensive written brief. Once again, we emphasized the need for the Commission, amongst other things, to address the issue of a land and resource base for our people.

In terms of lands and resources, we have also been actively pursuing the exclusion of our people from the hearings of the Indian Claims Commission with respect to the Primrose Air Weapons Range. With a change of government at the federal level, we are hopeful that we can convince the federal government to include our people in any decisions made with respect to the Primrose Range.

While there are many other initiatives and activities undertaken over the past year, I thought I would just highlight some of them. Thank you for your continuing support, together we will be able to make steady progress.

AUDITOR'S REPORT

Financial Statements - March 31, 1993

Auditors' Report

THE METIS SOCIETY OF
SASKATCHEWAN INC.

CHARTERED ACCOUNTANTS

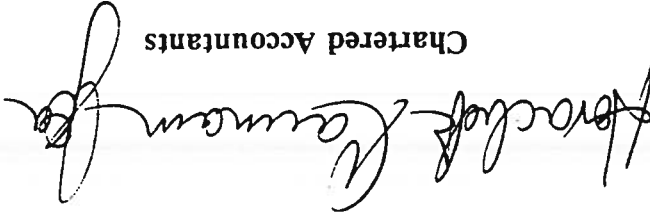
JOA

CANNAM

HORACHEK

Saskatoon, Canada
May 25, 1993

Chartered Accountants



In our opinion, except for the effect of adjustments, if any, which we might have determined to be necessary had we been able to satisfy ourselves with respect to the annual assembly expenses as described in the preceding paragraph, these combined financial statements present fairly, in all material respects, the combined financial position of the Society as at March 31, 1993 and the combined results of its operations and the combined changes in its financial position for the year then ended in accordance with generally accepted accounting principles.

The Society incurred expenses in the year relating to per diems and allowances for the annual assembly in the amount of \$74,758. A significant portion of these costs were undocumented and paid in cash so they could not be confirmed or verified by alternative means. Accordingly, we were unable to determine if any adjustments to expenses, excess of revenue over expenses, operating surplus, or accounts receivable might be necessary.

Except as explained in the following paragraph, we conducted our audit in accordance with generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

We have audited the combined balance sheet of The Metis Society of Saskatchewan Inc. as at March 31, 1993 and the combined statements of revenue and expenses and members' equity and changes in cash position for the year then ended. These combined financial statements are the responsibility of the Society's management. Our responsibility is to express an opinion on these financial statements based on our audit.

To the Members of The Metis Society of Saskatchewan Inc.

AUDITORS' REPORT

400 Investors Building
402 - 21st Street East
Saskatoon, Saskatchewan
S7K 0C3
Phone: (306) 665-6766
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Byron Horachek, CA
Les Cannam, FCA
Lionel R. Joa, CA
Kelly Bernakevitch, CA

CHARTERED ACCOUNTANTS

**HORACHEK
CANNAM
JOA**

THE METTS SOCIETY OF SASKATCHEWAN INC.

1.

Combined Balance Sheet

March 31, 1993
with comparative figures for 1992

	1993	1992
Assets		
<i>Current assets</i>		
Cash in bank	\$ 43,539	106,146
Accounts receivable (note 2)	334,954	698
Prepaid rent and deposits	-	5,563
Total current assets	378,493	112,407
Fixed assets (note 3)	131,511	111,043
	<u>\$ 510,004</u>	<u>223,450</u>

Liabilities and Members' Equity

<i>Current liabilities</i>		
Demand bank loan (note 4)	\$ 40,000	15,000
Accounts payable and accrued liabilities (note 5)	244,173	51,775
Due to Batoche Planning and Development Committee	30,000	-
Deferred grant revenue	11,289	29,411
Total current liabilities	325,462	96,186
<i>Members' equity</i>		
Contributed surplus	95,782	95,782
Operating surplus, per accompanying statement	88,760	31,482
Total members' equity	184,542	127,264
	<u>\$ 510,004</u>	<u>223,450</u>

See accompanying notes.

ON BEHALF OF THE BOARD:

Director  Director 

See accompanying notes.

1993	1992	
\$ 601,311	557,400	Secretary of State of Canada
-	-	Justice Canada
-	37,125	Royal Commission on Aboriginal People
-	65,125	Indian and Northern Affairs Canada
21,339	53,661	Canada Mortgage and Housing Corporation
120,000	390,000	Saskatchewan Indian and Metis Affairs Secretariat
-	71,000	Saskatchewan Social Services
742,650	1,775,622	Other Grants
511,000	233,000	Metis National Council
50,477	5,000	Provincial Metis Housing Corporation
3,000	-	Saskatchewan Native Economic Development Corporation
-	5,000	Gabriel Dumont Institute
-	5,000	Metis Addictions Council of Saskatchewan Inc.
-	15,557	Recoveries and administrative services
7,487	67,969	Sundry
571,964	331,526	Total revenue
1,314,614	2,107,148	Expenses
434,311	792,981	Salaries
300,220	367,123	Travel
119,270	150,010	Professional services
262,337	236,604	Meetings
-	210,361	Programs
166,137	292,791	Administration
1,282,275	2,049,870	Total expenses
32,339	57,278	Excess of revenue over expenses
(857)	31,482	Members' equity at beginning of year
31,482	\$ 88,760	Members' equity at end of year

Combined Statement of Revenue and Expenses and Members' Equity

Year ended March 31, 1993
with comparative figures for 1992

See accompanying notes.

Cash position is represented by cash in bank less outstanding cheques and demand bank loan.

	Cash position at end of year	\$ 3,539	91,146
	Cash position at beginning of year	91,146	6,863
	Net change in cash position during the year	(87,607)	84,283
	Cash used in investing activities	(25,328)	(281)
	<i>Investing activities</i> Purchase of fixed assets	(25,328)	(281)
	Cash provided by (used in) operating activities	(62,279)	84,564
	Changes in non-cash working capital balances related to operations:	(334,256)	7,125
	Accounts receivable	-	12,848
	Grants receivable	5,563	2,000
	Prepaid expenses and deposits	222,398	5,967
	Accounts payable and accrued liabilities	(18,122)	21,411
	Deferred revenue	(124,417)	49,351
	Cash provided by (used in) operating activities	(62,279)	84,564
	<i>Operating activities</i> Excess of revenue over expenses for the year	\$ 57,278	32,339
	Add item not affecting cash:	4,860	2,874
	Depreciation	62,138	35,213
	Changes in non-cash working capital balances related to operations:	(334,256)	7,125
	Accounts receivable	-	12,848
	Grants receivable	5,563	2,000
	Prepaid expenses and deposits	222,398	5,967
	Accounts payable and accrued liabilities	(18,122)	21,411
	Deferred revenue	(124,417)	49,351
	Cash provided by (used in) operating activities	(62,279)	84,564
	<i>Investing activities</i> Purchase of fixed assets	(25,328)	(281)
	Cash used in investing activities	(25,328)	(281)
	Net change in cash position during the year	(87,607)	84,283
	Cash position at beginning of year	91,146	6,863
	Cash position at end of year	\$ 3,539	91,146

Year ended March 31, 1993
with comparative figures for 1992

Combined Statement of Changes in Cash Position

The deferred revenue shown on the balance sheet results from grant funding which was received prior to year-end even though the related costs will be incurred over the life of a program, including periods subsequent to the year-end. This deferred grant revenue will be brought into revenue as the related expenses are incurred.

e) Deferred grant revenue

Fixed assets are recorded at cost. Depreciation is computed based upon the estimated useful lives and salvage values of the assets; namely, 20% per year on equipment on the declining-balance basis.

d) Fixed assets and depreciation

- * Core
- * Annual Assembly
- * Tripartite Self Government
- * Constitution Commission
- * Tripartite Management Committee
- * Metis Justice Development
- * Royal Commission on Aboriginal People
- * Obonsawin
- * Metis Business Development
- * New Breed
- * Native Business Development (Tappers)
- * Child and Family Workshop
- * Metis National Election

The balance sheet and the statements of revenue and expenses and members' equity and changes in financial position are all prepared on a combined basis. The schedules of revenue and expenses by program which are appended to these financial statements are prepared on a pre-combination basis, and as such, do not reflect the eliminations for the inter-program transfers that were made in preparing the combined financial statements. These programs include the following:

c) Combination of programs

These financial statements have been prepared using the full accrual basis of accounting in accordance with generally accepted accounting principles in Canada.

b) Basis of preparation

The Metis Society of Saskatchewan Inc. is incorporated under the Non-Profit Corporations Act of Saskatchewan. The corporation undertakes activities which strive to recognize the political, legal and constitutional rights of the Metis people in Saskatchewan.

a) Description of operations

1. *Significant Accounting Policies*

March 31, 1993

Notes to Combined Financial Statements

THE METTS SOCIETY OF SASKATCHEWAN INC.

5.

Notes to Combined Financial Statements - Continued

March 31, 1993

2. Accounts Receivable

Government of Canada
 Government of Saskatchewan
 Metis National Council
 Provincial Metis Housing Corporation
 Other

1992	1993
-	\$ 229,239
-	90,000
-	4,442
-	1,548
698	9,725
<u>698</u>	<u>\$ 334,954</u>

3. Fixed Assets

1992	1993		
Net Book Value	Accumulated Depreciation	Cost	
99,404	99,404	-	\$ 99,404
11,639	32,107	80,242	112,349
<u>111,043</u>	<u>131,511</u>	<u>80,242</u>	<u>\$ 211,753</u>

4. Demand Bank Loan

The demand loan bears interest at bank prime rate plus 2.25% per annum and is secured by a general assignment of book debts.

5. Accounts Payable and Accrued Liabilities

Trade payables
 Subcontracts to affiliates
 Due to affiliates

1992	1993
44,165	\$ 124,449
-	84,562
7,610	35,162
<u>51,775</u>	<u>\$ 244,173</u>

March 31, 1993

6. *Commitment*

The Society has entered into various lease agreements for the rental of equipment and vehicle. Minimum lease payments for the next five (5) years are as follows:

1994	\$ 22,895
1995	22,895
1996	22,895
1997	22,895
1998	18,573

7. *Related Party Transactions*

During the year, the Society received the following amounts from various organizations, all affiliated by common board membership.

Provincial Metis Housing Corporation	
Reimbursement for office services	\$ 13,260
Grant for annual assembly	<u>5,000</u>
	\$ 18,260

Metis Additions Council of Saskatchewan Inc.

Grant for annual assembly

\$ 5,000

The corporation paid \$39,216 for office rent to Provincial Metis Holdco Inc., affiliated by common board members, during the year representing fair market value for services rendered.

Terms and conditions of accounts receivable or accounts payable for the related parties are the same as other parties.

THE METTS SOCIETY OF SASKATCHEWAN INC.

Core Program

Year ended March 31, 1993
with comparative figures for 1992

1992	1993	
601,311	\$ 601,311	Secretary of State of Canada
-	10,000	Saskatchewan Indian and Metis Affairs Secretariat
95,000	1,000	Metis National Council
42,477	-	Provincial Metis Housing Corporation
3,062	53,563	Sundry
<u>741,850</u>	<u>665,874</u>	Total revenue
<i>Expenses</i>		
124,098	135,789	Salaries
168,932	435,259	Executive
25,673	48,076	Board members
26,303	59,901	Other
-	12,441	Employee benefits
345,006	691,466	Interest and penalties
Total salaries		
6,829	-	Travel
50,467	70,143	Out of province
31,151	-	Executive
-	70,812	Board members
2,820	145,450	Sundry/others
91,267	288,761	Staff
Total travel		
15,056	16,143	Professional services
16,831	9,950	Legal
14,084	15,612	Consulting
Audit and business services		
Total professional services		
12,861	19,994	Meetings
63,976	-	Board meetings
-	-	Elections
76,837	21,720	Area meetings
Total meetings		

THE METTS SOCIETY OF SASKATCHEWAN INC.

Core Program - Continued

Year ended March 31, 1993
with comparative figures for 1992

1993	1992
\$ 2,152	3,043
6,120	3,600
-	7,252
4,860	2,874
3,318	-
23,227	12,442
1,626	4,000
18,029	26,031
69,423	39,674
5,415	-
5,904	-
9,060	2,781
20,793	-
42,401	35,590
1,240	-
3,260	4,524
<u>216,828</u>	<u>141,811</u>
Administration	
Advertising	
Bank charges and interest	
Bookkeeping	
Depreciation	
Donation	
Equipment rentals	
Insurance, licenses and memberships	
Office supplies	
Office rent	
Printing and postage	
Relocation costs	
Repairs and maintenance	
Sundry	
Telephone	
Training and education	
Utilities	
Total administration	
Inter Program Transfers (Recovery of Expenses)	
Administration	
- internal	(202,000)
- external	(600)
Services and usage	
- internal	(387,202)
- external	(13,260)
Annual assembly	
Total inter-program transfers (recoveries)	(603,062)
Total expenses - net of recoveries	677,412
Excess (deficiency) of revenue over expenses	\$ (11,538)
	<u>(11,403)</u>

See accompanying notes.

THE METIS SOCIETY OF SASKATCHEWAN INC.

Annual Assembly Program

Year ended March 31, 1993
with comparative figures for 1992

1992	1993	
92,361	100,000	Total revenue
-	5,000	Inter Program transfers
-	5,000	Metis Additions Council of Saskatchewan Inc.
3,000	-	Gabriel Dumont Institute Corporation
4,000	5,000	Saskatchewan Native Economic Development
-	20,000	Provincial Metis Housing Corporation
-	\$ 40,000	Metis National Council
		Department of Justice grant
		Revenue
		Expenses
		Salaries
4,866	1,820	Board members
		Total salaries
		Travel
-	715	Executive
-	3,990	Board members
		Total travel
-	4,705	Professional services
		Consulting
-	2,000	Total professional services
		Meetings
94,495	145,184	Annual assembly
		Total meetings
		Administration
-	10,007	Office supplies
-	10,253	Printing and postage
-	6,300	Sundry
		Total administration
99,361	180,269	Total expenses
-	\$ (5,269)	Excess (deficiency) of revenue over expenses

See accompanying notes.

THE METTS SOCIETY OF SASKATCHEWAN INC.

Tripartite Self Government Program

Year ended March 31, 1993
with comparative figures for 1992

1993	1992	
<u>1993</u>	<u>1992</u>	
\$ 461,000	-	Justice Canada
370,000	-	Saskatchewan Indian and Metis Affairs Secretariat
71,000	-	Saskatchewan Social services
<u>627</u>	-	Sundry
902,627	-	Total revenue
		<i>Expenses</i>
48,167	-	Salaries
2,077	-	Other
<u>80,000</u>	-	Employee benefits
130,244	-	Contract services
		Total salaries
105,164	-	Travel
<u>7,159</u>	-	Other
112,323	-	Staff
		Total travel
20,031	-	Professional services
<u>51,271</u>	-	Legal
71,302	-	Consulting
		Total professional services
57,720	-	Meetings
<u>46,591</u>	-	Self government area workshops
104,311	-	Self government provincial workshops
		Total meetings

THE METTIS SOCIETY OF SASKATCHEWAN INC.

Tripartite Self Government Program - Continued

Year ended March 31, 1993
with comparative figures for 1992

1992	1993
\$ 89,000	\$ 89,000
-	47,761
-	36,600
-	173,361
-	Administration
-	Advertising
-	Bank charges and interest
-	Equipment rentals
-	Office supplies
-	Office rent
-	Printing and postage
-	Sundry
-	Telephone
-	10,317
-	162,265
-	Inter-Program Transfers
-	Administration
-	Annual assembly
-	110,000
-	35,000
-	145,000
-	Total inter-program transfers
-	898,806
-	Total expenses and inter-program transfers
-	Excess (deficiency) of revenue over expenses
-	\$ 3,821

The above expenses include charges from the Core Program amounting to \$450,462 (1992 - nil) and inter-program transfers for core program administration charges amounting to \$100,000 (1992 - nil).

See accompanying notes.

THE METIS SOCIETY OF SASKATCHEWAN INC.

Constitution Commission Program

Year ended March 31, 1993
with comparative figures for 1992

1993	1992	
\$ 212,000	503,000	Metis National Council
		Total revenue
		<i>Expenses</i>
		Salaries
		Board members
65,880	-	Contract services
23,425	-	Total salaries
		Travel
		Executive
		Board members
24,400	394	Sundry/others
365	194,517	Total travel
		Professional services
		Legal
6,000	-	Consulting
40,687	70,756	Total professional services
		Meetings
		Board meetings
		Area meetings
3,300	-	Metis women
		Total meetings
3,300	27,848	Administration
		Bank charges and interest
93	-	Equipment rentals
9,944	8,964	Office supplies
-	8,998	Telephone
		Total administration
		<i>Inter-Program Transfers</i>
		Annual assembly
65,000	40,000	Total transfers
		Total expenses and inter-program transfers
150,183	446,752	Excess (deficiency) of revenue over expenses
\$ 61,817	56,248	

See accompanying notes.

See accompanying notes.

The above expenses include charges from the Core Program amounting to \$22,740 (1992 - nil).

	1993	1992			
Revenue	\$ 53,661	21,339			
Canada Mortgage and Housing grant	2,031	-			
Sundry	-	-			
Total revenue	55,692	21,339			
Expenses					
Travel	22,740	-			
Executive	831	-			
Board members	9,242	-			
Sundry/other	32,813	-			
Total travel	12,509	2,543			
Professional services	12,509	2,543			
Consulting	12,000	18,796			
Board meetings	714	-			
Area meetings	12,714	18,796			
Total meetings	18,796	18,796			
Administration	35	-			
Bank charges and interest	400	-			
Training and education	435	-			
Total administration	(10,000)	-			
Inter-Program Transfers	(10,000)	-			
Services and usage	48,471	21,339			
Total transfers	-	-			
Total expenses and inter-program transfers	\$ 7,221	-			
Excess of revenue over expenses	-	-			

Year ended March 31, 1993
with comparative figures for 1992

Tripartite Management Committee Program

THE METTIS SOCIETY OF SASKATCHEWAN INC.

Metis Justice Development Program

Year ended March 31, 1993
with comparative figures for 1992

1992	1993	
-	\$ 56,400	Revenue
-	3,584	Department of Justice grant
-	-	Sundry
-	59,984	Total revenue
-	-	Expenses
-	45,572	Salaries
-	2,880	Other
-	-	Employee benefits
-	48,452	Total salaries
-	656	Travel
-	7,642	Sundry/other
-	-	Staff
-	8,298	Total travel
-	1,750	Professional services
-	-	Consulting
-	1,651	Audit and business services
-	3,401	Total professional services
-	783	Administration
-	4,200	Bank charges and interest
-	943	Equipment rentals
-	460	Office supplies
-	965	Office rent
-	4,181	Sundry
-	-	Telephone
-	11,532	Total administration
-	(1,698)	Inter-Program Transfers (recovery of expenses)
-	-	Administration
-	(1,698)	Total transfers (recoveries)
-	69,985	Total expenses and inter-program transfers
-	(10,001)	Excess (deficiency) of revenue over expenses

See accompanying notes.

THE METTS SOCIETY OF SASKATCHEWAN INC.

15.

Royal Commission on Aboriginal People Program

Year ended March 31, 1993
with comparative figures for 1992

1993	1992
\$ 37,125	-
Total revenue	-
Expenses	-
Travel	-
Sundry/others	7,731
Total travel	7,731
Professional services	-
Legal	6,000
Consulting	500
Total professional services	6,500
Inter-Program Transfers	-
Administration	6,000
Total transfer	6,000
Total expenses and inter-program transfers	20,231
Excess of revenue over expenses	\$ 16,894

The above inter-program transfer of \$6,000 (1992 - nil) is an administration charge from the Core Program.

See accompanying notes.

Obonsawin Program

Year ended March 31, 1993
with comparative figures for 1992

1992	1993	
<u>1992</u>	<u>1993</u>	
-	\$ 7,500	Revenue
-	7,500	Department of Justice
-	-	Total revenue
-	-	Expenses
-	10,000	Salaries
-	10,000	Contract services
-	-	Total salaries
-	222	Travel
-	222	Sundry/other
-	222	Total travel
-	10,222	Total expenses
-	\$ (2,722)	Excess (deficiency) of revenue over expenses

The above expenses include charges from the Core Program amounting to \$10,000 (1992 - nil).

See accompanying notes.

See accompanying notes.

		Excess (deficiency) of revenue over expenses	
	\$ (9,000)		
	<u>19,000</u>	Total expenses	
	<u>15,400</u>		
	<u>19,000</u>	Trappers association meetings	
	<u>15,400</u>	Expenses	
	10,000	Total revenue	
	<u>10,000</u>		
	\$ 10,000	Saskatchewan Indian and Metis Affairs Secretariat grant	
	<u>10,000</u>	Revenue	
	<u>1992</u>		
	<u>1993</u>		

Year ended March 31, 1993
with comparative figures for 1992

Metis Business Development Program

THE METTIS SOCIETY OF SASKATCHEWAN INC.

New Breed Program

Year ended March 31, 1993
with comparative figures for 1992

1993	1992
Revenue	-
Advertising and subscription	664
Total revenue	664
Expenses	-
Salaries	-
Contract services	1,000
Total salaries	1,000
Administration	-
Bank charges and interest	7
Printing and postage	6,562
Sundry	54
Telephone	1,011
Total administration	7,634
Total expenses	8,634
Excess (deficiency) of revenue over expenses	\$ (7,970)

See accompanying notes.

THE METIS SOCIETY OF SASKATCHEWAN INC.

Native Business Development (Trappers) Program

Year ended March 31, 1993
with comparative figures for 1992

1993	1992	
\$ 65,125	-	Revenue
		Indian and Northern Affairs Canada
		Total revenue
		Expenses
		Meetings
		Trappers association
8,100	-	Total meetings
		Programs
		Trappers school
27,000	-	Trappers video production
		Programs
43,000	-	Total programs
51,100	-	Total expenses
\$ 14,025	-	Excess of revenue over expenses

See accompanying notes.

Child and Family Workshop Program

Year ended March 31, 1993
with comparative figures for 1992

<u>1993</u>	<u>1992</u>	
\$ -	-	Revenue
-	-	Grants
-	-	Saskatchewan Indian and Native Affairs Secretariat
-	-	Metis National Council
-	-	Sundry
<u>23,425</u>	<u>23,425</u>	Total revenue
-	-	Expenses
-	-	Child and family meetings
<u>24,095</u>	<u>24,095</u>	Total expenses
\$ -	(670)	Excess (deficiency) of revenue over expenses

See accompanying notes.

See accompanying notes.

	\$	-	-	-	Excess (deficiency) of revenue over expenses
<u>14,436</u>		<u>-</u>	<u>-</u>	<u>-</u>	Total expenses
<u>14,436</u>		<u>-</u>	<u>-</u>	<u>-</u>	Board members travel <i>Expenses</i>
8,000		-	-	-	Total revenue
<u>8,000</u>	\$	<u>-</u>	<u>-</u>	<u>-</u>	Metis National Council <i>Revenue</i>
<u>1992</u>		<u>1993</u>			

Year ended March 31, 1993
with comparative figures for 1992

Metis National Election Program

OTHER BUSINESS

SECTION SEVEN:

AREA DIRECTOR'S ANNUAL REPORT
1993

AREA IMPROVEMENTS

Residents of Black Point, a small community about 12 miles south of La Loche, have finally managed to receive approval for power hook up in their homes. Power lines have been in their community for more than two years but SaskPower and Community Services couldn't decide who should be responsible for running a line from existing power poles to houses in Black Point.

After writing a number of letters to SaskPower and various government agencies we managed to arrange to have power hook up in this community with the assistance of Provincial Metis Housing and CMHC. Along with power hook up in Black Point, we assisted residents of Poplar Point, a subdivision of La Loche, in obtaining sewer and water hook up.

LAND CLAIMS and ECONOMIC DEVELOPMENT

We held a Joint Area Meeting with Northern Region III in Buffalo Narrows on November 8 to discuss issues relating to Metis land claims and Metis involvement in Northern economic development activities. The meeting was well attended by delegates from the two areas as well as by the MSS executive. Thanks to everyone who participated in this event.

EDUCATION

As Chairperson of the Churchill Metis Labour Force Board Inc. - our Metis Pathways Board - I am quite pleased with the training initiatives in which we are involved in Northern Region II. These include Human Resource and Culture Certificate Program in Buffalo Narrows which is a first and second year university program in which we are sponsoring 12 students.

In addition, we have purchased five seats in the Adult Basic Education (ABE) 8-10 Program in Michel Village/St. George's Hill. The Community Development Worker Program is underway with five students. In addition to these programs, we were successful in obtaining funding from CEC for the delivery of an ABE 0-5 Program as a pilot project which has 15 students.

Along with these training initiatives, we have a full-time Metis Outreach Office in La Loche and a Metis Pathways Office in Buffalo Narrows.

NORMAN HANSEN
AREA DIRECTOR
NORTHERN REGION II

This year of nineteen ninety three has been eventful. There has been services opened for employment and education, as well as, social issues. There has been lot of work, with economic development, but due to a lack of participation, little has evolved.

Social Services and Justice was established this spring, in Saskatoon. Many programs were developed, such as, a Child Find program, a Foster Home and presently a group home for young offenders is in the works.

In April of this year, The Metis Employment and Training Centre was established, in Saskatoon. Two counsellors are Marcia Monteith and Dennis Kennedy. One of the projects that will be creating employment is the development of a Salvage Yard in Biggar, starting the spring of nineteen ninety four.

WESTERN REGION IIA
AREA DIRECTOR'S REPORT
MARTIN AUBICHON